

STAFF BRIEFINGS and WORK SESSIONS Hybrid Meeting AGENDA

January 31, 2023, Immediately Following Hearings

BCC Boardroom, 5th Floor and WebEx Virtual Platform

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			Pages
1.	Brief		
	1.1	4th Quarter 2022 Budget to Actual Spending Update presented by Stephanie Corbo and Dan Conway 30 minutes	2
	1.2	Jefferson County's Local Government Opioid Settlement Funds presented by Eric Butler and Chris Habgood 25 minutes	6
2.	Repo Com	orts missioners	
	Cour	nty Manager - Building Closure Policy Feedback	
	Cour	nty Attorney	
3.	Exec		
	3.1	BCC v. Romero – Legal Update/Legal Advice C.R.S. 24-6-402(4)(b) and Advice to Negotiators C.R.S. 24-6-402(4)(e)	

- 3.2 Legal Update Legal Advice C.R.S. 24-6-402(4)(b)
- 4. Adjourn
- 5. Work Sessions No Agenda Items

BOARD OF COUNTY COMMISSIONERS BRIEFING PAPER Q4 2022 Budget-to-Actual Spending Update January 31, 2023

☑ For Information	For Discussion/Board Direction	□ Consent to
		Place on Business/
		Hearing Agenda

Issue: Budget-to-actual spending through December 2022

Background: With the recent implementation of Workday, the Strategy, Planning & Analysis (SPA) Division has been working to develop a regularly scheduled quarterly report to provide year-to-date spending information compared to each department's budget to be reported consistently to the Board of County Commissioners (BCC).

Discussion:

All teams in the Strategy Innovation & Finance Department are working with county leaders and departments to ensure that Workday approvals are completed monthly as well as decentralized entry for journal entities, inter-departmental charges, and interfund transfers. Once these are completed the Finance Division can financially close a month to allow for more accurate reporting. The timeline of what departments need to do and by when is being developed so that the county can have a financial close within 10 days to 2 weeks after a month ends.

Included in this briefing is the Q4 2022 Budget-to-Actual Report. This fourth quarter report has financial data closed through November and includes preliminary data through December of 2022.

Please note, the December figures included in today's report will likely change slightly as the Finance Division concludes final year-end transactions. However, the majority of the spending-to-date by each department is comparable with the prior year spending-to-date. Other than typical seasonal spending trends, the primary cause of variances continues to be delays in the availability of materials and supplies, as well as staffing shortages and historically high employee turnover. Additional analysis is included on the attachment for variances larger than 10% from the year-to-date mark.

Fiscal Impact: N/A

Revenue Limits Impact: □yes ⊠no

This item is informational, no additional revenue is being requested.

SPA Review: N/A

Facilities Review: N/A

BIT Review: N/A

Fleet Review: N/A

Human Resources Review (new FTE only): N/A

Recommendations: None. Provided for informational purposes only.

Originator: Micah Badana, Budget Supervisor, Strategy, Innovation & Finance, x8594

Contacts for Additional Information:

Phillip Pappas, Budget Supervisor, Strategy, Innovation & Finance, x8558 Daniel Conway, Director of Strategy & Budget, Strategy, Innovation & Finance, x8507 Stephanie Corbo, Chief Financial Officer, Strategy, Innovation & Finance, x8542

	FY2021							FY2022		_	☐ FY2021 ■ FY2022 YTD Mark	
Department		Budget		Q4 Spent		Budget		Q4 Spent		Remaining	Year-to-Date Activity	
Assessor	\$	6,533,583	\$	6,414,610	\$	6,551,284	\$	6,104,322	\$	446,961	93.2%	
Board of County Commissioners	\$	3,608,074		3,418,979		4,488,667		3,531,980		956,687	78.7%	
Business Innovation & Technology	\$	22,737,036		19,684,413		21,810,133		20,517,381	\$	1,292,752	94.1%	
Clerk & Recorder	\$	12,877,891		12,220,371			\$	13,988,633	\$	(93,902)	100.7%	
Coroner	\$	2,671,824		2,803,942		2,634,708	\$	2,877,303		(242,595)	109.2%	
County Attorney	\$	5,408,303	\$	5,327,750	\$	5,658,082	\$	5,648,938	\$	9,144	99.8%	
County Manager	\$	1,041,906	\$	1,012,425	\$	1,131,438	\$	982,619	\$	148,819	86.8%	
Development & Transportation	\$	13,537,329	\$	12,862,946	\$	14,794,688	\$	14,558,099	\$	236,589	98.4%	
District Attorney	\$	26,707,408	\$	25,592,643	\$	26,051,428	\$	24,996,322	\$	1,055,106	95.9%	
Human Resources	\$	2,531,675	\$	2,391,214	\$	2,602,960	\$	2,249,122	\$	353,838	86.4%	
Human Services	\$	1,850,000	\$	1,286,778	\$	-	\$	-	\$	-	0.0%	
Justice Services	\$	9,905,722	\$	7,620,179	\$	9,952,783	\$	7,513,538	\$	2,439,245	75.5%	
Operations	\$	20,425,726	\$	16,200,485	\$	22,382,745	\$	16,394,985	\$	5,987,760	73.2%	
Parks & Conservation	\$	2,714,358	\$	2,346,351	\$	2,731,667	\$	2,354,779	\$	376,888	86.2%	
Public Affairs	\$	751,262	\$	700,756	\$	761,028	\$	692,673	\$	68,355	91.0%	
Public Health	\$	900,000	\$	900,000	\$	-	\$	-	\$	-		
Sheriff	\$	77,725,595	\$	76,106,969	\$	78,930,567	\$	80,138,875	\$	(1,208,308)	101.5%	
Strategy, Innovation & Finance	\$	9,062,037	\$	6,404,914	\$	5,384,916	\$	5,134,085	\$	250,831	95.3%	
Surveyor	\$	12,389	\$	9,860	\$	12,266	\$	8,901	\$	3,365	72.6%	
Treasurer	\$	2,221,143	\$	2,273,102	\$	2,495,979	\$	1,884,286	\$	611,694	75.5%	
Others												
Non Departmental	\$	23,404,473	\$	19,993,185	\$	27,325,189	\$	13,577,512	\$	13,747,677	49.7%	
TOTAL ALL DEPARTMENTS	\$	246,627,734	\$	225,571,871	\$	249,595,259	\$	223,154,354	\$	26,440,905	89.4%	

Q4 2022 Variance Analysis									
Department		Budget		Q4 Spent	% Budget Spent	Comments			
Board of County Commissioners	\$	4,488,667	\$	3,531,980	78.7%	The variance in the BCC Department is primarily due to NCAP spending that was both below budget and below 2021 amounts.			
Clerk & Recorder	\$	13,894,731	\$	13,988,633	100.7%	Increased budget utilization due to unforseen changes to the type of paper used for printing elections material and increases in costs of election personnel.			
Coroner	\$	2,634,708	\$	2,877,303	109.2%	Increased budget utilization for autopsy services, toxicology, and transport due to increased cases countywide.			
County Manager	\$	1,131,438	\$	982,619	86.8%	The low budget utilization is being driven by salary and benefits savings from the County Manager's vacant position.			
Human Resources	\$	2,602,960	\$	2,249,122	86.4%	Low budget utilization is being driven by salary and benefit savings from vacancies.			
Human Services	\$	-	\$	-	0.0%	No expenses budgeted in 2022. 2021 expenses were for COVID specific programs that utilized 2020 General Fund savings prior to the county receiving the ARPA Award.			
Justice Services	\$	9,952,783	\$	7,513,538	75.5%	The low budget utilization is due to the timing of payments for the Community Corrections contract, which accounts for almost 50% of the department's budget.			
Operations	\$	22,382,745	\$	16,394,985	73.2%	Lower spending levels are due to delays in facility maintenance projects (\$7.9M spent of \$13.8M), however the majority of projects are encumbered.			
Parks & Conservation	\$	2,731,667	\$	2,354,779	86.2%	Low budget utilization is being driven by salary and benefit savings from vacancies.			
Public Health	\$	-	\$	-	0.0%	No expenses budgeted in 2022. 2021 expenses were for COVID-specific programs that utilized 2020 General Fund savings prior to the county receiving the ARPA Award. This amount for \$26,200 was a late submission for goods received in 2021.			
Sheriff	\$	78,930,567	\$	80,138,875	101.5%	Increased budget utilization for projects and funding for those expenses were approved as part of assigned fund balance. Also, increased budget utilization for personnel for jail staffing. There is underspend in the Patrol Fund and approximately \$1.9M of the General Fund transfer to Patrol Fund will not be utilized and can be repurposed for Sheriff's General Fund expenses.			
Surveyor	\$	12,266	\$	8,901	72.6%	Surveyor salary budget is higher than actual salary causing the budget to actual variance, \$5,000 compared to \$7,483. The surveyor is less than a full FTE so does not receive the full amount.			
Treasurer	\$	2,495,979	\$	1,884,286	75.5%	Low budget utilization is being driven by postage and bank charges.			
Non Departmental	\$	27,325,189	\$	13,577,512	49.7%	The low budget utilization is due to the timing of interfund transfers budgeted here. These are currently being processed and account for the majority of the budget.			

Final balances will change once accruals and final budget transfers occur which will take place toward the end of March/Beginning of April

Agenda Item_

BOARD OF COUNTY COMMISSIONERS BRIEFING PAPER Jefferson County's Local Government Opioid Settlement Funds January 31, 2023

For Information	Х	For Discussion/Board Direction	□ Consent to
			Place on Business/
			Hearing Agenda

Issue: Staff recommends that the Board of County Commissioners determine a direction and process for the allocation of Jefferson County's local share of Opioid Funds distributed according to the Colorado Opioids Settlement Memorandum of Understanding ("MOU"). These funds are separate from the funds allocated to Region 10, also known as the Gateway to the Rockies Opioid Council (GROC).

The Region 10 Council on plans to use the funds as follows:

Acute SUD Care: \$1,081,210.97 in YR1

To include the full continuum of SUD treatment care potentially including detox and withdrawal management, MOUD, and residential treatment services with a focus on youth services across all three counties.

Recovery Housing: \$460,844.02 in YR1

To include safe, supportive, structured living conditions for people exiting treatment or other transitionary periods. High need for housing for excluded populations including LGBTQ+, racial and ethnic minorities, sexual offenders, and violent felons.

Recovery Community Organization: \$347,405.49 in YR1

The development of an independent non-profit organization, led by people in recovery who will provide peer-based recovery services and mentorship, recovery-focused policy, and hold community education and outreach events. We hope to have a physical location for the RCO in either Gilpin or Clear Creek County to better support our rural community.

Harm Reduction: \$496,293.56 in YR1

Program to potentially include fentanyl strips, naloxone and naloxone dispersal training, needle exchanges, support for harm reduction staff, and a plan for successfully distributing these services through Jefferson County and into the rural mountain communities of Gilpin and Clear Creek.

Co-Responders: \$655,816.49 in YR1

The program will provide a collaborative approach to behavioral crisis response that seeks to reduce harm and facilitate alternatives to arrest by providing police-mental health professional co-response to calls for service involving persons in crisis. We are also considering the use of peers in this role.

The initial local Opioid Funds received by Jefferson County are \$476,695.66. Additional payments will be received annually through 2031, with the next payment scheduled for approximately July 2023. Future annual payments will be smaller than this initial

amount, with an anticipated \$252,623.87 payment in 2023.

The Board of County Commissioners has the authority to determine how the County will use the local Opioid Funds so long as they are used for "Approved Purposes," which generally relate to addressing the impacts of opioid use. The county is allowed to use up to 10% of these funds for related administrative costs.

Background: Opioid Funds are a result of the settlement of lawsuits brought by local governments, including Jefferson County, and State Attorney Generals against manufacturers and distributors of opioids. The Colorado Attorney General and local governments agreed in the MOU to the terms of distribution of the settlement funds in Colorado. The Opioid Funds present a unique opportunity to foster innovative state, regional, and local partnerships to abate the opioid epidemic. Under the MOU, the parties agreed that each local government could determine whether to accept the local portion of Opioid Funds for local use or to dedicate such funds to the regional share of Opioid Funds overseen by GROC. The Board of County Commissioners determined on July 19, 2022, that Jefferson County would directly receive and manage its local share of Opioid Funds.

Discussion: There are seven key areas in which the funds may be used, which are listed below. The purpose of the discussion today is not to make decisions, but to provide some high-level direction to staff. We would like to find out how each commissioner would rank each of the key areas in terms of priority, one, two or three, with one being the highest priority and three being the lowest priority. We would also like to learn if there are specific projects or types of projects that you already have in mind for the funding.

- Treatment
- Prevention
- Services for Children
- First Responders
- Community Leadership
- Staffing and Training
- Research

Once we have this information, we will bring back a recommendation for further discussion.

Fiscal Impact:

Year of impact: 2023TABOR impact: N/A

• Existing grant or project: No

New grant or project: New ProjectsRequested in the adopted budget: No

Ongoing or one-time: One-time

• Conoral Fund impact: Voc

General Fund impact: Yes

Staffing impact: NoneARPA impact: No

Match requirements: No

Mandate/Contractual obligation: None.

Revenue Limits Impact: □yes X no

SPA Review: Supports, no concerns.

Facilities Review: No Impact

BIT Review: No Impact

Fleet Review: No Impact

Human Resources Review (new FTE only):

Recommendations: Staff recommends that the BCC provide direction to help develop a recommendation for the allocation of Jefferson County's share of Opioid Funds.

Originator:

Chris Habgood, Senior Grants Analyst x8571 Eric Butler, Deputy County Attorney, x8929

Contacts for Additional Information: